2007 DRAFTING REQUEST

Bill

Received: 01/02/2007

Receive	ed: 01/02/2007			Received By: rchampag					
Wanted	l: Soon				Identical to LRI	3:			
For: Ad	lministration-l	Budget			By/Representing: Reines				
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/3	rchampag	jdyer	pgreensl	***************************************	sbasford		S&L		

LRB-1305 01/30/2007 12:52:46 PM Page 2

Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required
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/4	rchampag 01/18/2007	jdyer 01/18/2007	pgreensl 01/18/200	7	cduerst 01/18/2007		S&L
/5	rchampag 01/29/2007	jdyer 01/29/2007	jfrantze 01/29/200	7	mbarman 01/29/2007		S&L
/6	rchampag 01/30/2007	jdyer 01/30/2007	sherritz 01/30/200	7	sbasford 01/30/2007		

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2007 DRAFTING REQUEST

Bill

Received: 01/02/2007

/? rchampag jdyer	Receive	d: 01/02/2007				Received By: rchampag			
This file may be shown to any legislator: NO Drafter: rchampag May Contact: Addl. Drafters: Subject: State Finance - bud generally Extra Copies: Submit via email: YES Requester's email: Carbon copy (CC:) to: Pre Topic: DOA:Reines, BB0269 - Topic: Appropriation lapses and fund transfers Instructions: See Attached. Drafting History: Vers. Drafted Reviewed Typed Proofed Submitted Jacketed In 170 (1/02/2007) 1/02/2007 /1	Wanted:	Soon				Identical to LRB:			
May Contact: Subject: State Finance - bud generally Extra Copies: Submit via email: YES Requester's email: Carbon copy (CC:) to: Pre Topic: DOA:Reines, BB0269 - Topic: Appropriation lapses and fund transfers Instructions: See Attached. Drafting History: Vers. Drafted Reviewed Typed Proofed Submitted Jacketed Foli/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/02/2007 01/03/2007 01/03/2007	For: Ad	ministration-l	Budget			By/Representing: Reines			
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2007 DRAFTING REQUEST

Bill

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/3	rchampag	jdyer	pgreensl	90	sbasford		S&L	

LRB-1305 01/18/2007 11:28:45 AM Page 2

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2007 DRAFTING REQUEST

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LRB-1305 01/18/2007 10:04:12 AM Page 2

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LRB-1305 01/03/2007 11:48:17 AM Page 2

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2007 DRAFTING REQUEST

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2007 DRAFTING REQUEST

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2007-09 Budget Bill Statutory Language Drafting Request

 Topic: Authorization for DOA to lapse moneys from appropriation accounts and transfer moneys between funds during the 2007-09 biennium

• Tracking Code: BB 02 69

• SBO team: General Government and Justice

SBO analyst: Bruce Reines

• Phone: 266-8270

Email: <u>Bruce.Reines@wi.gov</u>

Agency acronym: DOA

• Agency number: 505

• Priority (Low, Medium, High): High

The language requested should be similar to the language drafted for LRB 07-1106/P1.

2007 - 2008 LEGISLATURE

LRB-1106/P1 RAC&CMH:jld:rs

Budget

LRB-1305/1

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

ACT relating to: authorizing the secretary of administration to lapse moneys

from appropriation accounts and transfer moneys between funds during the

2006-07 fiscal year, funding operations and programs of the Department of

Corrections, and making appropriations

tate Government >State Kinance

Analysis by the Legislative Reference Bureau

2007-09

the budget

The bill authorizes the secretary of administration during the 2006-107 fiscal wear to lapse to the underlying fund any unencumbered moneys in any appropriation account and to transfer any unencumbered moneys in one fund to another fund. The secretary, however, may not lapse or transfer moneys if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

The bill also increases certain appropriations to the Department of Corrections For further information see the **state and local** fiscal estimate, which will be

printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Nonstatutory provisions ; administration

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24

1	(1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS
2	AND FUNDS.
$\begin{pmatrix} 3 \\ 4 \end{pmatrix}$	(a) Notwithstanding section 20.001 (3) (a) to (c) of the statutes, but subject to paragraph (b), the secretary of administration during the 2006-07 fiscal year may
5	lapse to the underlying fund any unencumbered moneys in any appropriation
6	account and may transfer any unencumbered moneys in one fund to another fund.
7	(b) The secretary of administration may not lapse or transfer moneys under
8	paragraph (a) if the lapse or transfer would violate a condition imposed by the federal
9	government on the expenditure of the moneys or if the lapse or transfer would violate
10	the federal or state constitution.
11	Section 2. Fiscal changes.
12	(1) In the schedule under section $20.005(3)$ of the statutes for the appropriation
13	to the department of corrections under section 20.410 (1) (a) of the statutes, as
14	affected by the acts of 2005 and 2007, the dollar amount is increased by \$33,000,000
15	for fiscal year 2006-07 to carry out the purpose for which the appropriation is made.
16	(2) In the schedule under section $20.005(3)$ of the statutes for the appropriation
17	to the department of corrections under section 20.410 (1) (ab) of the statutes, as
18	affected by the acts of 2005 and 2007, the dollar amount is increased by \$6,000,000
19	for fiscal year 2006-07 to carry out the purpose for which the appropriation is made.
20	(3) In the schedule under section $20.005(3)$ of the statutes for the appropriation
21	to the department of corrections under section 20.410 (3) (cg) of the statutes, as
22	affected by the acts of 2005 and 2007, the dollar amount is increased by \$1,000,000

for fiscal year 2006-07 to carry out the purpose for which the appropriation is made.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

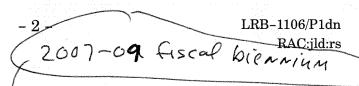
December 13, 2006

Per your request, this bill gives the secretary of administration blanket authority to lapse moneys from any appropriation account and to transfer moneys between any funds, subject only to the requirement that the lapse or transfer may not violate a condition imposed by the federal government on the expenditure of the moneys and may not violate the federal or state constitution. The bill does not set any limit on the amount of moneys that the secretary may lapse or transfer, nor does the bill specify for what purpose the lapsed or transferred moneys may be used.

To my knowledge, this may be the most sweeping authority ever granted the secretary of administration over the expenditure of state moneys. The secretary of administration, alone and without standards or direction from the legislature, is authorized under the bill, for all intents and purposes, to reduce expenditure authority for any state agency or any program of state government the secretary chooses. While this power will not directly reduce or increase any appropriation of state moneys, it will indirectly "reduce" appropriations for those state agencies or state programs that have moneys lapsed from GPR or SEG sum-certain appropriations. There may not be money in their appropriation accounts to fund programs authorized by law and for which specific amounts of moneys were previously appropriated.

Because the bill affects the appropriation authority of state agencies and because the bill provides no standards for the secretary to follow in determining the lapses or transfers of moneys, such as a limit or purpose, an issue is raised as to whether the bill is an improper delegation of the legislative authority to appropriate state moneys to the secretary of administration. Article 8, section 2, of the Wisconsin Constitution provides that no money may be paid from the state treasury except by "an appropriation by law." The appropriation power—the power of the purse—is a legislative power, subject only to the governor's exercise of the partial veto power under article V, section 10, of the Wisconsin Constitution. As such, it is the legislature that appropriates state moneys, subject to the governor's veto power, and not the secretary of administration.

To be sure, current law does grant the secretary of administration control over the expenditure of state moneys through the allotment process under s. 16.50. But the exercise of this power is subject to the standard imposed under s. 16.50 (2). In addition, the secretary is given the power to make certain expenditure reductions under s. 16.50 (6), but again a standard is contained in that subsection to require proportional



reductions. In the end, this bill potentially gives the secretary the power to reshuffle and redirect all state spending for the remainder of the 2006-07 fiscal year without limit, standards, or direction by the legislature.

In light of this novel and sweeping authority granted to the secretary, you may wish to consider limiting the amount of the lapses and transfers to a specific dollar amount. This is usually the way in which these provisions are drafted in the biennial budget bills. Please advise.

Rick A. Champagne Senior Legislative Attorney Phone: (608) 266–9930

 $E-mail:\ rick.champagne@legis.wisconsin.gov$

LRB-1305/1dn RAC:jld:nwn

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

January 2, 2007

Per your request, this bill gives the secretary of administration blanket authority to lapse moneys from any appropriation account and to transfer moneys between any funds, subject only to the requirement that the lapse or transfer may not violate a condition imposed by the federal government on the expenditure of the moneys and may not violate the federal or state constitution. The bill does not set any limit on the amount of moneys that the secretary may lapse or transfer, nor does the bill specify for what purpose the lapsed or transferred moneys may be used.

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reductions. In the end, this bill potentially gives the secretary the power to reshuffle and redirect all state spending for the 2007–09 fiscal biennium without limit, standards, or direction by the legislature.

In light of this novel and sweeping authority granted to the secretary, you may wish to consider limiting the amount of the lapses and transfers to a specific dollar amount. This is usually the way in which these provisions are drafted in the biennial budget bills. Please advise.

Rick A. Champagne Senior Legislative Attorney Phone: (608) 266-9930

E-mail: rick.champagne@legis.wisconsin.gov



State of Misconsin 2007 - 2008 LEGISLATURE



LRB-1305/# 2-RAC:jld:nwn

in 1/2

DOA:.....Reines, BB0269 - Appropriation lapses and fund transfers
FOR 2007-09 BUDGET -- NOT READY FOR INTRODUCTION

1 Note

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

The bill authorizes the secretary of administration during the 2007–09 fiscal biennium to lapse to the underlying fund any unencumbered moneys in any appropriation account and to transfer any unencumbered moneys in one fund to another fund. The secretary, however, may not lapse or transfer moneys if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- Section 9101. Nonstatutory provisions; Administration.
- 3 (1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS
- 4 AND FUNDS.

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- (a) Notwithstanding section 20.001 (3) (a) to (c) of the statutes, but subject to paragraph (b), the secretary of administration during the 2007–09 fiscal biennium may lapse to the underlying fund any unencumbered moneys in any appropriation account and may transfer any unencumbered moneys in one fund to another fund.
- (b) The secretary of administration may not lapse or transfer moneys under paragraph (a) if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

(END)



DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

date

ARG:_∧:...

In 2005 Wisconsin Act 85, s. 25.40 (3) was created to, in part, prohibit transfers from the transportation fund to any other fund, effective July 1, 2007. I have redrafted SECTION 9101 (1) (a) in the attached draft to "notwithstand" s. 25.40 (3), so that it is clear the secretary of administration's authority includes transfers from the transportation fund to other funds. Please advise if this is not consistent with your intent.

Aaron R. Gary Legislative Attorney Phone: (608) 261–6926

E-mail: aaron.gary@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1305/2dn ARG:jld:nwn

January 3, 2007

In 2005 Wisconsin Act 85, s. 25.40 (3) was created to, in part, prohibit transfers from the transportation fund to any other fund, effective July 1, 2007. I have redrafted Section 9101 (1) (a) in the attached draft to "notwithstand" s. 25.40 (3), so that it is clear the secretary of administration's authority includes transfers from the transportation fund to other funds. Please advise if this is not consistent with your intent.

Aaron R. Gary Legislative Attorney Phone: (608) 261-6926

E-mail: aaron.gary@legis.wisconsin.gov

Champagne, Rick

From: Reines, Bruce - DOA

Sent: Monday, January 15, 2007 5:24 PM

To: Champagne, Rick

Subject: FW: LRB Draft: 07-1305/2 Appropriation lapses and fund transfers

I thought I sent this change, but hadn't. Can you please modify this draft in a similar fashion as you did the budget adjustment bill (LRB07-1106) – except in this case, the amount DOA would authorized to lapse would \$30,000,000 in each year.

Thanks!

br

From: Natzke, Noah [mailto:Noah.Natzke@legis.wisconsin.gov]

Sent: Wednesday, January 03, 2007 11:16 AM

To: Reines, Bruce - DOA

Cc: Hanaman, Cathlene - LEGIS; Palchik, Laurie A - DOA

Subject: LRB Draft: 07-1305/2 Appropriation lapses and fund transfers

Following is the PDF version of draft 07-1305/2.



State of Misconsin **2007 - 2008 LEGISLATURE**

LRB-1305 RAC:ild:nwn

DOA:.....Reines, BB0269 - Appropriation lapses and fund transfers

FOR 2007-09 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

The bill authorizes the secretary of administration during the 2007-09 fiscal biennium to lapse to the underlying fund any unencumbered/moneys in any appropriation/account and to transfer any unencumbered moneys in one fund to another fund. The secretary, however, may not lapse or transfer moneys if the lapse or transfer/would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 9/01. Nonstatutory provisions; Administration.

(1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS

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(a) Notwithstanding sections 20.001 (3) (a) to (c) and 25.40 (3) of the statutes,
but subject to paragraph (b), the secretary of administration during the 2007-09
fiscal biennium may lapse to the underlying fund any unencumbered moneys in any
appropriation account and may transfer any unencumbered moneys in one fund to
another fund.

(b) The secretary of administration may not lapse or transfer moneys under paragraph (a) if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

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(END)

2007-2008 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

Insert Analysis:

The bill requires the secretary of administration to lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$30,000,000 during each fiscal year of the 2007–2009 fiscal biennium.

Insert 2-6:

(a) Notwithstanding section 20.001 (3) (a) to (c) of the statutes, but subject to paragraph (b), the secretary of administration shall lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$30,000,000 during each fiscal year of the 2007–2009 fiscal biennium.



State of Misconsin 2007 - 2008 LEGISLATURE

LRB-1305/3 RAC:jld:pg

RAC:jld:pg

DOA:.....Reines, BB0269 - Appropriation lapses and fund transfers

FOR 2007-09 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT relating to the by

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

The bill requires the secretary of administration to lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$30,000,000 during each fiscal year of the 2007–09 fiscal biennium.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- Section 9201. Fiscal changes; Administration.
- 3 (1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS
- 4 AND FUNDS.

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and 25.40 (3) SECTION 9201

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- (a) Notwithstanding section 20.001 (3) (a) to (c) of the statutes, but subject to paragraph (b), the secretary of administration shall lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$30,000,000 during each fiscal year of the 2007-09 fiscal biennium.
- (b) The secretary of administration may not lapse or transfer moneys under paragraph (a) if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

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Champagne, Rick

From:

Reines, Bruce - DOA

Sent:

Sunday, January 28, 2007 4:23 PM

To:

Champagne, Rick

Subject:

FW: LRB Draft: 07-1305/4 Appropriation lapses and fund transfers

Attachments: 07-1305/4

Just a simple change – delete \$30 million and replace with \$40 million. Thanks.

br

From: Greenslet, Patty [mailto:Patty.Greenslet@legis.wisconsin.gov]

Sent: Thursday, January 18, 2007 11:15 AM

To: Reines, Bruce - DOA

Cc: Hanaman, Cathlene - LEGIS; Palchik, Laurie A - DOA

Subject: LRB Draft: 07-1305/4 Appropriation lapses and fund transfers

Following is the PDF version of draft 07-1305/4.



State of Misconsin 2007 - 2008 LEGISLATURE

RAC:jld:pg

DOA:.....Reines, BB0269 - Appropriation lapses and fund transfers FOR 2007-09 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

The bill requires the secretary of administration to lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$20,000,000 during each fiscal year of the 2007-09 fiscal biennium.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- Section 9201. Fiscal changes: Administration.
- 3 (1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS
- 4 AND FUNDS.

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- (a) Notwithstanding sections 20.001 (3) (a) to (c) and 25.40 (3) of the statutes, but subject to paragraph (b), the secretary of administration shall lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$60,000,000 during each fiscal year of the 2007-09 fiscal biennium.
- (b) The secretary of administration may not lapse or transfer moneys under paragraph (a) if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.

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(END)

Champagne, Rick

From:

Reines, Bruce - DOA

Sent:

Tuesday, January 30, 2007 9:20 AM

To:

Champagne, Rick

Subject: RE: LRB Draft 1305

Yes

br

From: Champagne, Rick [mailto:Rick.Champagne@legis.wiisconsin.gov]

Sent: Tuesday, January 30, 2007 9:05 AM

To: Reines, Bruce - DOA Subject: RE: LRB Draft 1305

So you want \$40,000,000 in each fiscal year?

From: Reines, Bruce - DOA

Sent: Tuesday, January 30, 2007 9:02 AM

To: Champagne, Rick Subject: LRB Draft 1305

We need to include session law similar to what was included in 2005 Assembly Bill 100, to indicate the \$40 million lapse is on-going. I took the liberty to cut and paste what I was informed we needed – the amount would change to \$40 million.

Page 1 of 1

each fiscal grog-11

each fiscal grennia

The language last budget included a reason for the lapse – in that case it was administrative consolidation efforts. I suggest that the lapses are the result of ongoing administrative efficiency efforts by state agencies.

SECTION 9155.0Nonstatutory provisions; other.

- (3) LAPSE OR TRANSFER OF STATE OPERATIONS APPROPRIATION BALANCES TO THE GENERAL FUND.
- 2. Notwithstanding section 20.001 (3) (a) to (c) of the statutes, except as provided in paragraph (b), the secretary of administration shall lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$55,000,000 during the 2007-08 fiscal year and an amount equal to \$55,000,000 during the 2008–09 fiscal year.

Give me a call if you have any questions. Thanks

Bruce Reines State Budget Office (608)266-8270 Bruce.Reines@Wisconsin.gov



State of Misconsin 2007 - 2008 LEGISLATURE

LRB-1305/5 RAC:jld:jf

RMR

DOA:.....Reines, BB0269 - Appropriation lapses and fund transfers

FOR 2007-09 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

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Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

The bill requires the secretary of administration to lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$40,000,000 during each fiscal year of the 2007-09 fiscal biennium.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- Section 9201. Fiscal changes; Administration.
- 3 (1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS
- 4 AND FUNDS.

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(a) Notwithstanding sections 20.001 (3) (a) to (c) and 25.40 (3) of the statutes,
but subject to paragraph (b), the secretary of administration shall lapse to the
generalfundortransfertothegeneralfundfromtheunencumberedbalancesofstate
operations appropriations, other than sum sufficient appropriations and
appropriations of federal revenues, an amount equal to \$40,000,000 during each fiscal year of the 2007-09 fiscal biennium. (b) The secretary of administration may not lapse or transfer moneys under
paragraph (a) if the lapse or transfer would violate a condition imposed by the federal
government on the expenditure of the moneys or if the lapse or transfer would violate
the federal or state constitution.

(END)



State of Misconsin 2007 - 2008 LEGISLATURE

LRB-1305/6 RAC:jld:sh

DOA:.....Reines, BB0269 - Appropriation lapses and fund transfers

FOR 2007-09 BUDGET -- NOT READY FOR INTRODUCTION

1 AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

STATE FINANCE

The bill requires the secretary of administration to lapse to the general fund or transfer to the general fund from the unencumbered balances of state operations appropriations, other than sum sufficient appropriations and appropriations of federal revenues, an amount equal to \$40,000,000 during each fiscal year of the 2007–09 and 2009–11 fiscal biennia.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- 2 Section 9201. Fiscal changes; Administration.
- 3 (1) LAPSE OR TRANSFER OF ANY UNENCUMBERED MONEYS IN APPROPRIATION ACCOUNTS
- 4 AND FUNDS.

(a) Notwithstanding sections 20.001 (3) (a) to (c) and 25.40 (3) of the statutes,
but subject to paragraph (b), the secretary of administration shall lapse to the
generalfundortransfertothegeneralfundfromtheunencumberedbalancesofstate
operations appropriations, other than sum sufficient appropriations and
appropriations of federal revenues, an amount equal to \$40,000,000 during each
fiscal year of the 2007-09 and 2009-11 fiscal biennia.

(b) The secretary of administration may not lapse or transfer moneys under paragraph (a) if the lapse or transfer would violate a condition imposed by the federal government on the expenditure of the moneys or if the lapse or transfer would violate the federal or state constitution.